

Message Text

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ACTION EA-09

INFO OCT-01 EUR-12 IO-10 ISO-00 FEA-01 ACDA-05 AGR-05

AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 OFA-01

COME-00 DLOS-04 DODE-00 DOTE-00 EB-07 EPA-01 ERDA-05

FMC-01 TRSE-00 H-02 INR-07 INT-05 JUSE-00 L-03

NSAE-00 NSC-05 NSF-01 OES-03 OMB-01 PA-01 PM-04

PRS-01 SP-02 SS-15 USIA-06 /126 W
----- 081630

R 180935Z DEC 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 5618

INFO AMEMBASSY LONDN

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY SEOUL

AMEMBASSY TAIPEI

USMISSION USUN NEW YORK

C O N F I D E N T I A L TOKYO 17993

E.O. 11652 GDS

TAGS: PFOR, PINT, PLOS, JA

SUBJEC: PRIMIN MIKI COMMENTS ON EXTENSION OF TERRITORIAL SEA

REF: TOKYO 17929

SUMMARY. PRIME MINISTER'S RESPONSE TO DIET QUESTION IS
FURTHER INDICATION THAT GOJ WILL ARGUE THAT HITHERTO
INTERNATIONAL STRAITS ARE BEYOND REACH OF NON-NUCLEAR
PRINCIPLES EVEN IF TERRITORIAL SEA IS EXTENDED TO
TWELVE NAUTICAL MILES. END SUMMARY.

1. PRIMIE MINISTER TAKEO MIKI, CURRENTLY ACTING FOREIGN
MINISTER BECAUSE FONMIN MIYAZAWA IS OUT OF THE COUNTRY,
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RESPONDED TO QUESTION OF POSSIBLE EXTENSON OF JAPAN'S

TERRITORIAL SEA TO TWELVE NAUTICAL MILES AT LOWER HOUSE
FOREIGN AFFAIRS COMMITTEE SESSION DECEMBER 15.
QUESTIONER, JSP'S TAMIO KAWAKAMI, INQUIRED IF MUCH-BRUIED
EXTENSION OF TERRITORIAL SEA (REFTEL) WOULD NOT INVOL-

VE COMPROMISE OF JAPAN'S THREE NON-NUCLEAR PRINCIPLES,
THIRD OF WHICH FORBIDS ENTRY OR TRANSIT OF NUCLEAR WEAPONS.
ACCORDING TO NIHON KEIZAI REPORT, MIKI ANSWERED,
"ISSUE OF FREE PASSAGE THROUGH INTERNATIONAL STRAITS IS
PROBLEM TO BE DECIDED AT LOS CONFERENCE. HOWEVER, THE
THREE NON-NUCLEAR PRINCIPLES WILL NOT BE VIOLATED IN
AREAS OVER WHICH OUR COUNTRY'S AUTHORITY EXTENDS." OTHER
NEWSPAPER REPORTS LESS COMPLETE; NEVERTHELESS, ALL PAPERS
INTERPRETED MIKI REMARKS AS INDICATION OF CONDITIONAL
GOJ READINESS TO EXTEND TERRITORIAL WATERS. THE JAPANESE
PRESS INTERPRETED MIKI STATEMENT TO MEAN THAT THE
QUESTION OF THE RIGHT OF NUCLEAR-ARMED VESSELS TO TRANSIT
HITHERTO INTERNATIONAL STRAITS (E.G. BETWEEN HONSHU AND
HOKKAIDO, WOULD BE DECIDED BY THE LOS CONFERENCE--
PRESUMABLY ALONG THE LINES OF THE SINGLE NEGOTIATING TEXT.
JAPANESE ABILITY TO INSIST ON COMPLIANCE WITH NON-NUCLEAR
PRINCIPLES WOULD THUS BE LIMITED BY INTERNATIONALLY-
ACCORDED RIGHTS OF PASSAGE.

2. ALTHOUGH HE HAS NOT YET SEEN TRANSCRIPT OF INTER-
PELLATION, FONOFF TREATIES DIV DIR OWADA CONFIRMED TO
EMBOFF THAT MIKI'S REMARKS, AS REPORTED BY PRESS, GENERALLY
ACCURATE REFLECTION OF GOJ THINKING. IT RESTATES NOTION
PREVIOUSLY EXPRESSED BY FONMIN MIYAZAWA AND TREATIES
BUREAU DIR GEN MATSUNAGA. BUT, CAUTIONED,
DEFINITIVE GOJ POSITION HAS NOT YET BEEN REACHED; PROBLEM
IS STILL UNDER DISCUSSION BY INTERMINISTERIAL COMMITTEE.
NEVERTHELESS OWADA SAID, STRATEGY OF TRYING TO CONTAIN PRESSURES
FOR UNILATERAL DECLARATION OF EXTENSION OF TERRITORIAL
WATERS IS ALSO UNCHANGED.

3. OPPOSITION PARTIES, PARTICULARLY THE JSP, HAVE PRO-
CEEDED CAUTIOUSLY SO FAR. HOWEVER, IT IS LIKELY THAT IF
GOJ PERSISTS IN ITS PRESENT LINE OF REASONING, OR ANY
OTHER WHICH APPEARS TO COMPROMISE THE NON-NUCLEAR
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PRINCIPLES, IT WILL BE STRONGLY RESISTED BY OPPOSITION
PARTIES.

4. COMMENT. ALTHOUGH MIKI STATEMENT IS SIMILAR TO
DECEMBER 10 STATEMENT OF FONOFF OFFICIAL, IT OBVIOUSLY IS
MORE AUTHORITATIVE. IT SEEKS TO MEET NEEDS OFFISHERIES
INTERESTS WHO WANT PROMPT DECLARATION OF TWELVE MILE LIMIT,
THOSE CONCERNED WITH NUCLEAR TRANSIT ISSUE AND THOSE

WORRIED ABOUT INTERNATIONAL IMPLICATIONS. AS SUCH, IT
MAY WELL REFLECT MOUNTING AND SOEWHAT CONTRADICTORY
PRESSURES. FONOFF BUREACURACY WTILL SEEMS INTENT ON
CONTAINING PRESSURES, AT LEAST UNTIL AFTER MARCH LOS
CONFERENCE. BUT MOUNTING PRESSURES COULD PROVE IRRESISTIBLE.
IN MEANTIME, GOVERNMENT MAY WELL BE TESTING OPPOSITON
PARTY-- AND USG -- REACTION.

5. FONOFF APPARENTLY ASSUMES EVENTUAL LOS TREATY
WOULD DEAL WITH STRAITS QUESTION ALONG LINES OF
CURRENT SINGLE NEGOTIATING TEXT. IS THIS ASSUMPTION
ABOUT POSSIBLE TREATY ACCURATE?
HODGSON

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TERRITORIAL WATERS, SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 18 DEC 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975TOKYO17993
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750440-0057
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751230/aaaabaan.tel
Line Count: 128
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 TOKYO 17929
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 28 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 MAY 2003 by MartinML>; APPROVED <30 OCT 2003 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TC: PRIMIIIN MIKI COMMENTS ON EXTENSION OF TERRITORIAL SEA
TAGS: PFOR, PINT, PLOS, JA, (MIKI, TAKEO)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006